# CITY OF CHOWCHILLA MEASURE "T" FUND

# FINANCIAL STATEMENTS WITH INDEPENDENT AUDITOR'S REPORT

FOR THE YEAR ENDED JUNE 30, 2010

#### CITY OF CHOWCHILLA, CALIFORNIA MEASURE "T" FUND JUNE 30, 2010

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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and City Council City of Chowchilla, California

We have audited the accompanying financial statements of the Measure "T" Fund of the City of Chowchilla, California (City), as of and for the year ended June 30, 2010, as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements pertaining to the Measure "T" Fund are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting as it relates to the Measure "T" Fund. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the Measure "T" Fund of the City and are not intended to present fairly the financial position of the City as of June 30, 2010, and the changes in its financial position and its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure "T" Fund of the City as of June 30, 2010, and the changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2011, on our consideration of the City's internal control over financial reporting as it relates to the Measure "T" Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management has omitted the management's discussion and analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information on pages 10 through 11 be presented to supplement the basic financial statements. Such information although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Measure "T" Fund's financial statements as a whole. Other supplementary information is presented for purposes of additional analysis and is not a required part of the financial statements. The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The other supplementary information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Price Parge & Company

Clovis, California September 30, 2011

# FINANCIAL STATEMENTS

## CITY OF CHOWCHILLA, CALIFORNIA MEASURE "T" FUND BALANCE SHEET JUNE 30, 2010

#### Assets

| Current Assets:<br>Cash<br>Due from MCTA                     | \$<br>1,900,190<br>23,062 |
|--|---------------------------|
| Total assets   | \$<br>1,923,252           |
| Liabilities and Fund Balances                                |                           |
| Current Liabilities:<br>Accounts payable<br>Deferred revenue | \$<br>8,164<br>23,062     |
| Total current liabilities                                    | <br>31,226                |
| Fund Balances:<br>Restricted                                 | <br>1,892,026             |
| Total liabilities and fund balances                          | \$<br>1,923,252           |

The accompanying notes are an integral part of this statement.

### CITY OF CHOWCHILLA, CALIFORNIA MEASURE "T" FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2010

| Revenues:                                    |                                     |
|--|-------------------------------------|
| Intergovernmental                            | \$<br>340,983                       |
| Interest                                     | <br>7,521                           |
|  |                                     |
| Total revenues                               | <br>348,504                         |
|  |                                     |
| Expenditures:                                |                                     |
| Current:                                     |                                     |
| Highway and streets                          | 101,570                             |
| Debt Services:                               |                                     |
| Principal                                    | 157,500                             |
| Interest expense                             | 49,863                              |
|  |                                     |
| Total expenditures                           | 308,933                             |
| •  | <br>,                               |
| Net changes in fund balances                 | 39,571                              |
| not onaligeo in tana balanceo                | <br>                                |
| Fund balances, beginning of year             | 1,828,783                           |
| r und balanoos, beginning of year            | 1,020,700                           |
| Prior period adjustments                     | 23,672                              |
| The period adjustments                       | <br>20,012                          |
| Fund balances, beginning of year (restated)  | 4 959 455                           |
|  | 1 857 /155                          |
| r und balanoos, boginning of your (restated) | <br>1,852,455                       |
| Fund balances, end of year                   | \$<br><u>1,852,455</u><br>1,892,026 |

#### CITY OF CHOWCHILLA, CALIFORNIA MEASURE "T" FUND NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2010

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING INFORMATION

#### **Description of Reporting Entity**

The accompanying financial statements present only the Measure "T" Transportation Sales Tax Fund as recorded in the Measure "T" Fund of the City of Chowchilla (Measure "T" Fund) and are not intended to present fairly the financial position, change in financial position or cash flows of the City of Chowchilla with accounting principles generally accepted in the United States of America.

#### **Basis of Accounting and Measurement Focus**

The financial statements of the Measure "T" Fund have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Measure "T" Fund's accounting policies are described below.

The Measure "T" Fund is accounted for in governmental funds. Governmental funds are accounted for on a spending of "current financial resources" measurement focus and the modified accrual basis of accounting. Under modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

Revenues are recorded when received in cash, except those revenues subject to accrual (generally 60 days after year-end) are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the Measure "T" Fund are intergovernmental revenues. Expenditures are recorded in the accompanying period in which the related fund liability is incurred.

#### Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for as a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The Measure "T" Fund is a governmental fund specifically categorized as a special revenue fund. Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

Intergovernmental revenues (primarily grants and subventions), which are received as reimbursement for specific purposes or projects, are recognized based upon the expenditures recorded. Intergovernmental revenues, which are usually unrestricted as to use and are revocable only for failure to meet prescribed compliance requirements, are reflected as revenues at the time of receipt or earlier, if they meet the availability criterion.

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### CITY OF CHOWCHILLA, CALIFORNIA MEASURE "T" FUND NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2010

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING INFORMATION (Continued)

#### Due from Madera County Transportation Authority (MCTA) / Deferred Revenue

Costs incurred during the current reporting period may not be funded from current year allocations until after the beginning of the next fiscal year. These amounts, if any, are reported as receivables in the financial statements. The Measure "T" Fund's current due from MCTA balance of \$23,062, as of June 30, 2010, is related to payments for construction costs and fees.

Deferred revenues arise when potential revenues do not meet both the "measurable" and "available" criteria for recognition in the current period. As of June 30, 2010, deferred revenue is \$23,062, which is due to the City receiving reimbursement of construction costs and fees from MCTA after the available period (60 days after year-end).

#### Fund Balance

In governmental fund financial statements, reservations of fund balances represent amounts that are not available for appropriation or are legally restricted by outside parties for use for specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### NOTE 2 – CASH AND INVESTMENTS

The Measure "T" Fund participates in the City's cash and investments pool that includes all other City funds, which the City Treasurer invests to enhance interest earnings. Income from the investment of pooled cash is allocated on a quarterly basis, based upon the actual daily balance of the fund as a percentage of the total pooled cash balance.

The City participates in an investment pool managed by the State of California, titled Local Agency Investment Fund (LAIF), which has invested a portion of the pool funds in Structured Notes and Assets-Backed Securities. The City values all of its cash and investments at fair value on a portfolio basis. The City manages its pooled idle cash and investments under a formal investment policy that is adopted and reviewed by the City Council, and that follows the guidelines of the State of California Government Code.

Citywide information concerning cash and investments for the year ended June 30, 2010, including authorized investments, custodial credit risk, credit and interest rate risk for debt securities and concentration of investments, carrying amount and market value of deposits and investments, may be found in the notes of the City's Comprehensive Annual Financial Report.

#### NOTE 3 – LONG-TERM DEBT

The City entered into a loan agreement in 2009, with the Madera County Transportation Authority to receive an advance of Measure "T" revenues. The loan will be a lien on the City's portion of the Regional Rehabilitation/Reconstruction/Maintenance Program and Safe Routes to School and Job Program which are 4.71% of the total Measure "T" Sales Tax Revenues. Principal is payable annually on June 30 in the amount of \$157,500, plus interest payment calculated as the total principal outstanding times the average LAIF rate for the prior calendar year. The loan matures on June 30, 2019.

#### CITY OF CHOWCHILLA, CALIFORNIA MEASURE "T" FUND NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2010

# NOTE 3 - LONG-TERM DEBT (Continued)

| Year ending | Governmental Activities |           |    |         |  |  |
|-------------|-------------------------|-----------|----|---------|--|--|
| June 30,    |                         | Principal |    | nterest |  |  |
|             |                         |           |    |         |  |  |
| 2011        | \$                      | 157,500   | \$ | 17,511  |  |  |
| 2012        |                         | 157,500   |    | 5,160   |  |  |
| 2013        |                         | 157,500   |    | -       |  |  |
| 2014        |                         | 157,500   |    | -       |  |  |
| 2015        |                         | 157,500   |    | -       |  |  |
| 2016-2019   |                         | 630,000   |    | -       |  |  |
|             | \$                      | 1,417,500 | \$ | 22,671  |  |  |

Annual debt service requirements to maturity of the Measure "T" Interprogram loan are as follows:

# NOTE 4 – EXCESS OF EXPENDITURES OVER APPROPRIATIONS

There is an excess of expenditures over appropriations at the legal level of budgetary control:

| Debt Services:   |        |
|------------------|--------|
| Interest expense | \$ 251 |

# NOTE 5 – PRIOR PERIOD ADJUSTMENTS

The beginning fund balance was increased by \$25,672 due to an understatement of revenue in the prior year.

REQUIRED SUPPLEMENTARY INFORMATION

#### CITY OF CHOWCHILLA, CALIFORNIA MEASURE "T" FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2010

|  | Original<br>Budget | Final<br>Budget   | Actual              | Variance with<br>Final Budget<br>Positive<br>(Negative) |  |
|--|--------------------|-------------------|---------------------|---|--|
| Revenues:<br>Intergovernmental<br>Interest       | \$   144,200<br>   | \$    398,843<br> | \$ 340,983<br>7,521 | \$ (57,860)<br>7,521                                    |  |
| Total revenues                                   | 144,200            | 398,843           | 348,504             | (50,339)  |  |
| Expenditures:<br>Current:<br>Highway and streets | 8,000              | 271,700           | 101,570             | 170,130   |  |
| Debt Services:<br>Principal<br>Interest expense  | -                  | 157,500<br>49,612 | 157,500<br>49,863   | -<br>(251)  |  |
| Total expenditures                               | 8,000              | 478,812           | 308,933             | 169,879   |  |
| Net changes in fund balances                     | 136,200            | (79,969)          | 39,571              | 119,540   |  |
| Fund balances, beginning of year                 | 1,828,783          | 1,828,783         | 1,828,783           | -   |  |
| Prior period adjustments                         | 23,672             | 23,672            | 23,672              | <u> </u>  |  |
| Fund balances, beginning of year (restated)      | 1,852,455          | 1,852,455         | 1,852,455           |   |  |
| Fund balances, end of year                       | \$ 1,988,655       | \$ 1,772,486      | \$ 1,892,026        | <u>\$ 119,540</u>                                       |  |

#### CITY OF CHOWCHILLA, CALIFORNIA MEASURE "T" FUND NOTE TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2010

#### A. BUDGETARY INFORMATION

The City establishes annual budgets for the Measure "T" Fund. Except for encumbrances and longterm projects in progress, which are carried forward to the following year, all appropriations remaining will lapse at year-end. The following procedures are followed in establishing the budgetary data reflected in the budgetary comparison schedules:

- 1) The department heads prepare a budget request based upon the current anticipated expenditures.
- 2) A meeting is held between the department heads, Finance Director and the City Administrator for the purpose of reviewing and prioritizing the budget requests.
- 3) The City Administrator submits the proposed City Budget to the City Council, who makes decisions regarding department budgets.
- 4) The approved budget is placed in the City's accounting system and monitored by the Finance Department, as well as by the department heads.

Department heads may, with the City Administrator's authorization, transfer amounts between line items which do not change the original operational budget appropriation limit of the department. The transfers between departments and funds require approval of the City Council.

5) Budgets are adopted on the modified accrual basis. Revenues are budgeted in the year in which receipt is expected, and expenditures are budgeted in the year in which the applicable purchase orders are to be made. Budgeted amounts are maintained as originally adopted and as further amended by the City Council. The level of control (level at which expenditures may not exceed budget) is at the fund levels for the Measure "T" Fund.

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OTHER SUPPLEMENTARY INFORMATION

# CITY OF CHOWCHILLA, CALIFORNIA MEASURE "T" FUND SCHEDULE OF ASSETS, LIABILITIES AND NET ASSETS BY FUNDING SOURCE JUNE 30, 2010

|  | Commute<br>Corridors/<br>Farm to<br>Market | Safe Routes<br>to School<br>and Jobs | Transit<br>Enhancement        | Environmental<br>Enhancement  | Fund<br>Total          |
|--|--|--------------------------------------|-------------------------------|-------------------------------|------------------------|
| Assets   |  |                                      |                               |                               |                        |
| Current Assets:<br>Cash<br>Due from MCTA<br>Total assets     | \$ 947,294<br><br>\$ 947,294               | \$ 943,913<br>                       | \$ 3,052<br>2,162<br>\$ 5,214 | \$ 5,931<br>2,165<br>\$ 8,096 | \$ 1,900,190<br>       |
|  | <u> </u>                                   | <u>\$ 902,048</u>                    | <u>φ 5,214</u>                | <u>\$ 8,090</u>               | <u>\$1,923,232</u>     |
| Liabilities and Fund Balances                                |  |                                      |                               |                               |                        |
| Current Liabilities:<br>Accounts payable<br>Deferred revenue | \$    8,164<br>                            | \$-<br><u>18,735</u>                 | \$-<br>2,162                  | \$-<br>2,165                  | \$     8,164<br>23,062 |
| Total current liabilities                                    | 8,164                                      | 18,735                               | 2,162                         | 2,165                         | 31,226                 |
| Fund Balances:<br>Restricted                                 | 939,130                                    | 943,913                              | 3,052                         | 5,931                         | 1,892,026              |
| Total liabilities and fund balances                          | \$ 947,294                                 | \$ 962,648                           | \$ 5,214                      | \$ 8,096                      | \$ 1,923,252           |

# CITY OF CHOWCHILLA, CALIFORNIA MEASURE "T" FUND STATEMENT OF REVENUES AND EXPENDITURES BY FUNDING SOURCE FOR THE YEAR ENDED JUNE 30, 2010

|   | Commute<br>Corridors/<br>Farm to<br>Market | Safe Routes<br>to School<br>and Jobs | Transit<br>Enhancement | Environmental<br>Enhancement | Fund<br>Total              |
|---|--|--------------------------------------|------------------------|------------------------------|----------------------------|
| Revenues:                                   |  |                                      |                        |                              |                            |
| Intergovernmental<br>Interest               | \$ 124,690<br><u>3,689</u>                 | \$ 200,719<br><u>3,780</u>           | \$ 7,763<br>20         | \$    7,811<br><u> </u>      | \$ 340,983<br><u>7,521</u> |
| Total revenues                              | 128,379                                    | 204,499                              | 7,783                  | 7,843                        | 348,504                    |
| Expenditures:<br>Current:                   |  |                                      |                        |                              |                            |
| Highway and streets<br>Debt Services:       | 24,004                                     | 47,927                               | 8,000                  | 21,639                       | 101,570                    |
| Principal                                   | 62,526                                     | 94,974                               | -                      | -                            | 157,500                    |
| Interest expense                            | 19,795                                     | 30,068                               |                        |                              | 49,863                     |
| Total expenditures                          | 106,325                                    | 172,969                              | 8,000                  | 21,639                       | 308,933                    |
| Net changes in fund balances                | 22,054                                     | 31,530                               | (217)                  | (13,796)                     | 39,571                     |
| Fund balances, beginning of year            | 891,760                                    | 914,027                              | 3,269                  | 19,727                       | 1,828,783                  |
| Prior period adjustments                    | 25,316                                     | (1,644)                              |                        |                              | 23,672                     |
| Fund balances, beginning of year (restated) | 917,076                                    | 912,383                              | 3,269                  | 19,727                       | 1,852,455                  |
| Fund balances, end of year                  | <u>\$ 939,130</u>                          | <u>\$ 943,913</u>                    | \$ 3,052               | \$ 5,931                     | \$ 1,892,026               |

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OTHER REPORT

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#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS AND THE RULES AND REGULATIONS OF THE MEASURE "T" ENABLING LEGISLATION

To the Honorable Mayor and City Council City of Chowchilla, California

We have audited the financial statements of the Measure "T" Fund of the City of Chowchilla, California (City) as of and for the year ended June 30, 2010, and have issued our report thereon dated September 30, 2011, which included an explanatory paragraph describing that the financial statements only present the Measure "T" Fund. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

Management of the City is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the City's internal control over financial reporting as it relates to the Measure "T" Fund as a basis for designing our auditing procedures for the purposes of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's Measure "T" Fund financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Measure "T" Fund financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. Our audit was further made to determine that

allocations made and expended by the City were made in accordance with the Measure "T" Enabling Legislation. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Madera County Transportation Authority's management and Board of Directors and City Council of the City of Chowchilla and is not intended to be and should not be used by anyone other than these specified parties.

Price Parge & Company

Clovis, California September 30, 2011