### MADERA COUNTY TRANSPORTATION AUTHORITY

#### FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2017

#### MADERA COUNTY TRANSPORTATION AUTHORITY

**JUNE 30, 2017** 

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners Madera County Transportation Authority Madera, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Madera County Transportation Authority (the "Authority") as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Authority, as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4-8 and 34-35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The Schedule of Measure T Sales Tax Receipts is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Schedule of Measure T Sales Tax Receipts is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2017, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Clovis, California December 28, 2017

Price Page & Company



#### MADERA COUNTY TRANSPORTATION AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2017

As management of the Madera County Transportation Authority (the "Authority"), we offer readers of the Authority's financial statements this narrative overview and analysis of the financial activities of the Authority for the fiscal year ended June 30, 2017. We encourage the readers to consider the information presented here in conjunction with the Authority's financial audit.

#### **Financial Highlights**

- 1. The liabilities of the Authority exceeded its assets at the close of the fiscal year by \$2,765,387 (net position).
- 2. The Authority's total net position for the fiscal year ended June 30, 2017, increased by \$1,613,539 primarily because of lower expenditures on budgeted capital expenditures.
- 3. As of the close of the current fiscal year, the Authority's governmental funds reported a combined ending net assets balance of \$12,214,703, an increase of \$75,259 in comparison with the prior year. Approximately \$10,565,462 is reserved for specific regional capital projects.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. The Authority's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Basic Financial Statements**

The first two statements in the basic financial statements are **Government-Wide Financial Statements**. They provide both short and long-term information about the Authority's financial status.

The next statements are **Fund Financial Statements**. These statements focus on the activities of the individual parts of the Authority's government. These financial statements provide more detail than the government-wide statements. There are two parts to the Fund Financial Statements: 1) the governmental fund statements and 2) the fiduciary and agency fund statements.

The next section of the basic financial statements is the **Notes**. The notes to the financial statements explain in detail some of the data contained in those statements.

**Government-wide financial statements**. The government-wide financial statements are designed to provide readers with a broad overview of the Authority's finances, in a manner similar to a private-sector business, and consist of the following two statements:

The **statement of net position** presents information on the Authority's net position and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

The **statement of activities** presents information showing how the Authority's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, the revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods.

#### MADERA COUNTY TRANSPORTATION AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2017

The government-wide financial statements report on the functions of the Authority that are principally supported by sales tax revenues. The Authority's function is to provide administration and planning services for the Measure T program.

The government-wide financial statements can be found on pages 10 to 11 of this report.

**Fund financial statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Madera County Transportation Authority, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, tax revenue fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

The basic governmental fund financial statements can be found on pages 14 through 17 of this report.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

**Trust funds**. Trust funds are used to account for Measure T resources held for the benefit of local agencies (City of Madera, County of Madera, and the City of Chowchilla). The Authority has one trust fund (Measure T Trust Funds). Trust funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support Authority's programs.

The basic trust fund financial statements can be found on pages 18 through 19 of this report.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 22 through 32 of this report.

**Other information.** This report also presents certain required supplemental information concerning compliance with the Authority's annual budget for the general fund which is the Authority's main operating fund. This information and associated notes immediately follow the basic financial statements and their accompanying notes.

### MADERA COUNTY TRANSPORTATION AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2017

#### **Government-Wide Financial Analysis**

Following are the government-wide financial statements for the fiscal year ended June 30, 2017:

Net position may serve over time as a useful indicator of a government's financial position. In the case of the Authority, liabilities exceeded assets by \$2,765,387 at the close of the fiscal year 2016-2017.

### MCTA Net Position Figure 1

			%		
	2017	2016	Change		
Assets: Current assets Noncurrent assets	\$ 5,765,807 8,009,724	\$ 4,700,847 8,482,925	22.65% -5.58%		
Total assets	\$ 13,775,531	\$ 13,183,772			
Liabilities: Current liabilities Long-term liabilities	\$ 1,811,331 14,729,587	\$ 1,316,913 16,245,785	37.54% -9.33%		
Total liabilities	16,540,918	17,562,698			
Net position: Restricted: Unrestricted	1,633,794 (4,399,181)	(4,378,926)	100% 0.46%		
Total net position	\$ (2,765,387)	\$ (4,378,926)			

#### MADERA COUNTY TRANSPORTATION AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2017

### MCTA Changes in Net Position Figure 2

	2017		2016	% Change	
Revenues:					
Program revenues:					
Operating grants and contributions	\$	102,666	\$	111,152	-7.63%
General revenues:		4 000 750		4.550.004	0.000/
Sales taxes		4,666,758		4,559,001	2.36%
Interest income		99,578	_	66,138	50.56%
Total revenues		4 960 002		4 726 201	2.80%
Total revenues		4,869,002		4,736,291	2.00%
Expenses:					
Public ways and facilities		2,517,870		3,881,247	-35.13%
Interest on long-term debt		737,593		850,253	-13.25%
Total expenses		3,255,463		4,731,500	-31.20%
		4 040 500		4.704	00570 540/
Change in net position		1,613,539		4,791	33578.54%
Net position - beginning		(4,378,926)		(4,383,717)	-0.11%
F		(1,0.0,020)	_	(1,000,11)	<b>3</b> , <b>3</b>
Net position - ending	\$	(2,765,387)	\$	(4,378,926)	

**Governmental Activities:** The Authority's net position increased by \$1,613,539 for the fiscal year ended June 30, 2017. The Figure 2 table above indicates the change in net position for governmental activities. The key elements of this increase are primarily attributable to lower capital project expenditures than anticipated. Budget and fund financial statements reflect the modified accrual basis of accounting under U.S. generally accepted accounting principles. Under this approach, capital assets purchased and debt principal payments are recorded as expenditures. Further, revenues are accrued if measurable and available within the Authority's availability period established at 90 days. Conversely, the statement of activities is reported under the accrual basis of accounting, which capitalizes capital asset purchases, reduces liabilities by principal payments and recognizes revenues collected after the 90-day period.

#### The Authority's Funds

As the Authority completed this year, our governmental funds reported a combined fund balance of \$12,214,703, which is an increase of \$75,259 from last year.

The primary reasons for these changes are:

- 1. The general fund is our principal operating fund. The fund balance in the general fund did not change.
- 2. The capital projects fund increased by \$75,259 due to lower expenditures on capital projects in construction than planned.

#### MADERA COUNTY TRANSPORTATION AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2017

#### **General Fund Budgetary Highlights**

During the year there was no change between the original budget and the final budget for the General Fund. Actual revenues were more than the final budget by \$4,508 and expenditures were more than the final budget by \$4,508. The net effect of these differences results in no change in the fund balance in the general fund.

#### **Long-Term Obligations**

At the end of 2017, the Authority had \$14,729,587 in debt outstanding. The debt consisted of Series 2009 and 2010 of the sales tax revenue bonds (see Note 7).

#### **Economic Factors and Next Year's Budget**

The Authority began to receive sales tax revenues under Measure T in 2007/08. As approved by Madera County voters in November 2006, Measure T provides funding for all modes of transportation and enables agencies within the County to address the needs of residents, businesses, and major industries in providing for road improvements, public transit, and other programs that improve mobility and air quality.

The following economic factors were considered in preparing the Authority's fiscal year 2017/18 budget:

- Projected an increase of 2.5% in sales tax receipts in 2017/18 compared to actual sales tax receipts in 2016/17
- Estimated expenditures for capital projects in the amount of \$7,886,750
- Bond Debt Service in the amount of \$2,274,068

#### **Contacting Madera County 2006 Transportation Authority's Financial Manager**

This financial report is designed to provide citizens, taxpayers, and creditors with a general overview of the Authority's finances and to demonstrate the Authority's accountability for the money it receives. Additional financial information can be obtained by contacting Patricia Taylor, Executive Director, Madera County 2006 Transportation Authority, 2001 Howard Road, Suite 201, Madera, California 93637.

**GOVERNMENT-WIDE FINANCIAL STATEMENTS** 

## MADERA COUNTY TRANSPORTATION AUTHORITY STATEMENT OF NET POSITION JUNE 30, 2017

		overnmental Activities
ASSETS		
Current assets:		
Cash and investments	\$	4,867,221
Measure T sales tax receivable		898,586
Total current assets		5,765,807
Noncurrent assets:		
Restricted cash and investments		7,694,724
Notes receivable		315,000
Total noncurrent assets		8,009,724
Total assets	<u>\$</u>	13,775,531
LIABILITIES		
Current liabilities:		
Accounts payable	\$	272,479
Interest payable		250,503
Due to trust funds		1,180,686
Due to other governments		107,663
Total current liabilities		1,811,331
Long-term liabilities:		
Due within one year		1,530,000
Due in more than one year		13,199,587
Total long-term liabilities		14,729,587
Total liabilities		16,540,918
NET POSITION		
Restricted:		
Debt service		1,633,794
Unrestricted		(4,399,181)
Total net position	<u>\$</u>	(2,765,387)

### MADERA COUNTY TRANSPORTATION AUTHORITY STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2017

Program Revenues			Net (Expenses) Revenues and Changes in Net Position		
		Charges	Operating		
Functions/Programs	Expenses	for Services	Grants and Contributions	Governmental Activities	
Primary government: Governmental activities:					
Public ways and facilities Interest on long-term debt	\$ 2,517,870 <u>737,593</u>	\$ - 	\$ 102,666 	\$ (2,415,204) (737,593)	
Total primary government	\$ 3,255,463	<u>\$ -</u>	<u>\$ 102,666</u>	(3,152,797)	
	General revenu Sales taxes Interest incom			4,666,758 99,578	
	Total general re	evenues		4,766,336	
	Change in net p	oosition		1,613,539	
	Net position - be	eginning		(4,378,926)	
	Net position - e	nding		\$ (2,765,387)	

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**FUND FINANCIAL STATEMENTS** 

# MADERA COUNTY TRANSPORTATION AUTHORITY BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2017

	General Fund	Capital Projects Fund	Total Governmental Funds
ASSETS			
Current assets:			
Cash and investments	\$ 1,809,88		\$ 4,867,221
Restricted cash and investments  Due from other funds		- 7,694,724 - 531,514	7,694,724 531,514
Receivables:		- 551,514	551,514
Measure T sales tax	18,43	33 880,153	898,586
Notes		- 315,000	315,000
Total assets	\$ 1,828,32	<u>\$ 12,478,723</u>	<u>\$ 14,307,045</u>
LIABILITIES			
Accounts payable	\$	- \$ 272,479	\$ 272,479
Due to other funds	1,712,20	- 00	1,712,200
Due to other governments	100,67	75 6,988	107,663
Total liabilities	1,812,87	75 279,467	2,092,342
FUND BALANCES			
Restricted:			
Debt service		- 1,633,794	1,633,794
Assigned:			
Road improvements		- 10,565,462	10,565,462
Unassigned	15,44	<u>-</u>	15,447
Total fund balances	15,44	12,199,256	12,214,703
Total liabilities and fund balances	\$ 1,828,32	<u>\$ 12,478,723</u>	\$ 14,307,045

## MADERA COUNTY TRANSPORTATION AUTHORITY RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION JUNE 30, 2017

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances - governmental funds

\$ 12,214,703

Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds.

Long-term liabilities:

Bonds payable (14,729,587)

Unmatured interest on long-term debt is not accrued in the governmental funds, but rather is recognized as an expenditure when due.

(250,503)

Net position of governmental activities

\$ (2,765,387)

## MADERA COUNTY TRANSPORTATION AUTHORITY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2017

	General Fund		Capital Projects Fund		Total Governmental Funds	
REVENUES Sales and use taxes Federal revenue Interest revenue	\$	\$ 95,728 - - - 780		4,571,030 102,666 98,798	\$	4,666,758 102,666 99,578
Total revenues		96,508		4,772,494	4,869,002	
EXPENDITURES  Current: Public ways and facilities: Administration and planning		96,508		6,988		103,496
Debt service: Principal Interest Capital outlays - road improvements		- - -		1,465,000 813,523 2,411,724		1,465,000 813,523 2,411,724
Total expenditures		96,508		4,697,235		4,793,743
Excess (deficiency) of revenues over (under) expenditures		<u>-</u>		75,259		75,259
Net change in fund balances		-		75,259		75,259
Fund balances - beginning		15,447		12,123,997		12,139,444
Fund balances - ending	\$	\$ 15,447		12,199,256	\$	12,214,703

# MADERA COUNTY TRANSPORTATION AUTHORITY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2017

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 75,259
Proceeds from long-term debt provide current financial sources to governmental funds; however, issuing debt increases long-term liabilities in the statement of net position. Repayment of long-term debt is an expenditure in the governmental funds, however, in the statement of net position the repayment reduces long-term liabilities.	
Repayment of long-term debt	1,465,000
Premiums on bonds are amortized over the term of the bond in the government-wide statements but are recorded as an other source of funds in the year of issue on the governmental fund statements.	51,198
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	
Change in interest payable	22,082
Change in net position of governmental activities	\$ 1,613,539

# MADERA COUNTY TRANSPORTATION AUTHORITY STATEMENT OF FIDUCIARY NET POSITION SPECIAL PURPOSE TRUST FUND JUNE 30, 2017

	Tı	rust Fund
ASSETS Cash and investments Measure T sales tax receivable Due from other funds	\$	1,890 944,667 1,180,686
Total assets		2,127,243
LIABILITIES  Due to other governments		2,125,353
Total liabilities		2,125,353
NET POSITION  Held in trust		1,890
Total net position		1,890
Total liabilities and net position	\$	2,127,243

#### MADERA COUNTY TRANSPORTATION AUTHORITY STATEMENT OF CHANGES IN FIDUCIARY NET POSITION SPECIAL PURPOSE TRUST FUND FOR THE YEAR ENDED JUNE 30, 2017

		Trust Fund		
ADDITIONS Sales tax Investment income (loss)	\$	4,906,079 7,865		
Total additions		4,913,944		
<b>DEDUCTIONS</b> Disbursements to local agencies	_	4,913,527		
Total deductions		4,913,527		
Change in net position		417		
Net position - beginning		1,473		
Net position - ending	\$	1,890		

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NOTES TO THE BASIC FINANCIAL STATEMENTS

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **Scope of Financial Reporting Entity**

The Madera County Transportation Authority (the "Authority") was created by the approval of Measure T by the voters of Madera County (the "County") in November 2006. Measure T authorized the imposition of a ½% retail transaction and use tax ("sales tax") in the County for 20 years through the year 2027.

The proceeds from Measure T are principally reserved for regional projects, local transportation, public transportation, and environmental enhancement.

The sales tax revenues received by the Authority under Measure T, after deducting certain administrative costs, are to be spent for programs as set forth in the investment plan included in Measure T and approved by the voters of the County.

The primary elements of the Measure T Program consist of the following:

<u>Commute Corridor/Farm to Market Program (Regional Transportation Program)</u> – authorizes major new projects to improve freeway interchanges, adds additional lanes, increases safety as determined by the local jurisdictions, and improves and reconstructs major commute corridors.

<u>Safe Routes to Schools and Jobs Program (Local Transportation Program)</u> – goal of this program is to improve each individual City's and the County's local transportation systems.

<u>Transit Enhancement Program (Public Transportation Program)</u> – goal of this program is to expand or enhance public transit programs that address the transit dependent population and have a demonstrated ability to get people out of their cars and improve air quality.

<u>Environmental Enhancement Program</u> – goal of this program is to improve air quality and the environment through four programs: environmental mitigation, air quality, bicycle/pedestrian facilities, and car/van pools.

<u>Administration and Planning Program</u> – funding is provided to the Authority to prepare investment plan updates, develop allocation program requirements, and administer and conduct specified activities identified in the other four programs.

#### Madera County Transportation Authority Structure Under the Measure T Program

The Authority administers the Measure T Program in compliance with PUC 180000. The Authority is responsible for administering the Measure T Program in accordance with plans and programs outlined in the Investment Plan and any subsequent updates.

PUC180000 includes provisions regarding the number of members on the Authority Board. Specifically, the Authority is represented by six (6) members including:

- Three (3) members of the Board of Supervisors, appointed by the Board.
- Two (2) members representing the City of Madera, consisting of members of the city council, appointed by the city council.
- One (1) member representing the City of Chowchilla consisting of a member of the city council, appointed by the city council.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Basic Financial Statements**

The basic financial statements consist of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the basic financial statements

The government-wide financial statements consist of the statement of net position and the statement of activities, and report information on all of the non-fiduciary activities of the Primary Government. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. All internal balances in the statement of net position have been eliminated.

Both of the government-wide and fund financial statements distinguish functions of the Authority that are principally supported by taxes and intergovernmental revenues (governmental activities).

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. Indirect expenses are allocated based on the annual cost allocation plan. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Other items, not properly included among program revenues, are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds and trust funds, even though the latter are excluded from the government-wide financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the trust funds financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified-accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Authority considers revenues to be available if they are collected within 90 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred. However, debt service expenditures and claims and judgments, are recorded only when payment is due and payable.

The fund financial statements provide information about the Authority's individual funds including governmental and trust funds. Separate statements for each fund category are presented. The balance sheet and the statement of revenues, expenditures and changes in fund balances focus on the presentation of major governmental funds – the general fund and capital projects funds. These two statements are used to report information regarding the Authority's own operations and programs. The statement of fiduciary net position and the statement of changes in fiduciary net position provide information regarding the sales tax proceeds and related disbursements, which are exclusively restricted for local agencies for the support of regional public transit, local transportation and regional transportation within the County. Disbursements of Measure T funds during the fiscal year ended June 30, 2017 were made to the Cities of Madera and Chowchilla and the County of Madera.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Measurement Focus, Basis of Accounting and Financial Statement (Continued)

The Authority reports the following major governmental funds:

<u>General Fund</u> – the Authority's primary operating fund – used to account for all the financial resources and the legally authorized activities of the Authority except those required to be accounted for in other specialized funds.

<u>Capital Projects Fund</u> – used to account for the accumulation of resources to be used to pay the costs of capital projects designated by Measure T.

Additionally, the Authority reports the following fiduciary fund:

<u>Special Purpose Trust Fund</u> – used to account for Measure T sales tax funds held by the Authority in a trustee capacity.

#### **Cash and Cash Equivalents**

The Authority considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. The Authority does not consider amounts invested in external investment pools, such as the Madera County Treasury, to be cash equivalents.

#### **Deposits with the Madera County Treasury**

The Authority deposits all funds received in the County Treasury. Funds in the County Treasury participate in the County's pooled investments, an external investment pool. The County Treasurer invests the Authority's excess cash in an external investment pool on behalf of the Authority and other governments maintaining cash in the County Treasury. The County apportions a portion of the interest earned on pooled investments on the basis of the fund's average balance. Investment policies and associated risk factors applicable to the Madera County Transportation Authority are those of the County of Madera. All of the County's investments in securities are insured, registered, or are held by the County or its agents in the County's name.

The County of Madera Board of Supervisors exercises primary oversight responsibility for the County of Madera's investments. The County Treasurer manages the portfolio and reports results to the Board. A Madera County Treasury Oversight Committee consisting of the County Treasurer, the Auditor-Controller, and a third member representing the County schools (the primary external pool participant) also monitors the Treasury's investment on a regular basis. No regulatory agency outside of the County of Madera exercises any regulatory responsibilities over the County's investments. The County's pool is not registered with the SEC as an investment company.

#### **Interfund Balances**

Sales tax receipts from the State are deposited into the General Fund upon receipt and subsequently transferred to the Capital Projects and Trust Funds. Amounts that have not been transferred between funds at the end of the fiscal year, as well as all other outstanding balances between funds are reported as "due to/from other funds". Internal balances are eliminated in the statement of net position.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Accounts Payable**

Accounts payable reported in the financial statements of the Authority are amounts that are due and payable at year-end and, thereby, accrued as an expense and liability. Accounts payable primarily consist of capital outlay costs for road improvements.

#### **Interest Payable**

In the government-wide financial statements, interest payable of long-term debt is recognized as the liability is incurred for governmental fund types and proprietary fund types.

In the fund financial statements, proprietary fund types recognize the interest payable when the liability is incurred.

#### **Long-Term Obligations**

In the government-wide financial statements, long-term debt obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Fund Balance Classification**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the Authority is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Nonspendable: This classification includes amounts that cannot be spent because they are either

   (a) not in spendable form or (b) are legally or contractually required to be maintained intact. The Authority did not have any nonspendable resources as of June 30, 2017.
- Restricted: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Fund Balance Classification (Continued)

- <u>Committed:</u> This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board Commissioners. These amounts cannot be used for any other purpose unless the Board Commissioners removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- <u>Assigned:</u> This classification includes amounts that are constrained by the Authority's intent to be
  used for a specific purpose but are neither restricted nor committed. This intent can be expressed
  by the Board Commissioners or through the Board Commissioners delegating this responsibility to
  the Authority Manager through the budgetary process. This classification also includes the
  remaining positive fund balance for all governmental funds except for the General Fund.
- <u>Unassigned:</u> This classification includes amounts that have not been assigned to other funds or restricted, committed or assigned to a specific purpose within the Authority.

The Authority's policy is to use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

#### **Net Position**

The government-wide financial statements utilize a net position presentation. Net position is categorized as restricted and unrestricted.

Restricted Net Position - This category presents external restrictions imposed by creditor, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted Net Position – This category represents net position of the Authority, not restricted for any project or other purpose.

When an expense is incurred for purposes for which both restricted and unrestricted net position area available, the Authority's policy is to apply restricted net position first.

#### **Use of Management Estimates**

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Accordingly, actual results could differ from those estimates.

#### NOTE 2 - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A reconciliation of the total fund balances for governmental funds to the total net position of governmental activities has been prepared as part of the basic financial statements, including explanations of differences.

A reconciliation of the total net change in fund balances for governmental funds to the total changes in net position of governmental activities has been prepared as part of the basic financial statements, including explanations of differences.

#### NOTE 3 – SUMMARY OF RELATED PARTY TRANSACTIONS

Madera County Transportation Commission (the "Commission") maintains the Madera County Transportation Authority's accounting records and incurs various administrative and other expenses on behalf of the Authority. These expenses incurred by the Authority to the Commission in 2016-2017 fiscal year totaled to \$103,496. The total accounts payable to the Commission was \$102,333 for the year ended June 30, 2017.

#### **NOTE 4 – CASH AND INVESTMENTS**

Cash and investments as of June 30, 2017 are classified in the accompanying financial statements as follows:

Cash and investments \$ 12,563,835

Total cash and investments \$ 12,563,835

Cash and investments as of June 30, 2017 consist of the following:

Statement of Net Position:

Cash and investments \$ 4,867,221 Restricted cash and investments 7,694,724

Statement of Fiduciary Net Position:

Trust fund 1,890

Total cash and investments \$ 12,563,835

#### NOTE 4 - CASH AND INVESTMENTS (Continued)

#### Investments Authorized by the California Government Code and the Authority's Investment Policy

The table below identifies the investment types that are authorized for the Authority by the California Government Code (or the Authority's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the Authority's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptances	180 days	40%	None
Commercial Paper	270 days	None	None
Negotiable Certificates of Deposit	5 years	None	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	None	None
Medium-Term Notes	5 years	None	None
Mutual Funds	n/a	None	None
Money Market Mutual Funds	n/a	None	None
Mortgage Pass-Through Securities	5 years	None	None
County Pooled Investment Funds	n/a	100%	None
Local Agency Investment Fund (LAIF)	n/a	None	None

#### Investments Authorized by Debt Agreements

Investments of debt proceeds held by the bond trustee are governed by provisions of the debt agreements, in accordance with the provisions of the Government Code of the State of California. All funds of the Authority have been invested in the commingled investment pool of the County of Madera, California.

#### NOTE 4 - CASH AND INVESTMENTS (Continued)

#### Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates.

Information about the sensitivity of the fair values of the Authority's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the Authority's investment by maturity:

		Remaining Maturity (in Months)						
Investment Type	Amount	12 Months or Less		to 24 onths		to 60 nths		than onths
Governmental Activities: County Investment Pool Held by bond trustee:	\$ 11,641,019	\$11,641,019	\$	-	\$	-	\$	-
BlackRock Treasury Trust Institutional	922,816	922,816						
Total	\$ 12,563,835	\$ 12,563,835	\$		\$	<u>-</u>	\$	<u>-</u>

#### Disclosures Related to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the Authority's investment policy, and the actual rating as of year-end for each investment type.

				Rating as of Year-End								
Investment Type	Amount	Minimum Legal Rating	A	4A	A	a	Not Rated					
Governmental Activities:												
County Investment Pool Held by bond trustee:	\$ 11,641,019	N/A	\$	-	\$	-	\$11,641,019					
BlackRock Treasury Trust Institutional	922,816	N/A	9	22,816								
Total	\$ 12,563,835		\$ 9	22,816	\$	_	\$11,641,019					

#### NOTE 4 – CASH AND INVESTMENTS (Continued)

#### Fair Value Hierarchy

The Authority categorizes its fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Authority's only investments, which are allocated at fair value, are in the County's pooled investments. The County invests in numerous types of investments ranging all levels in the fair value hierarchy. Accordingly, County's pool investments are not an investment type that can be categorized in any particular level in the fair value hierarchy.

#### **NOTE 5 – INTERFUND BALANCES**

#### Interfund Receivables/Payables (Due To/Due From)

Interfund receivable and payable balances arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed.

Interfund receivables and payables balances at June 30, 2017 are as follows:

	Interfund Receivables	Interfund Payables			
General Fund Capital Projects Fund	\$ - 531,514	\$ 1,712,200			
Total Governmental Funds	531,514	1,712,200			
Trust Funds	1,180,686				
Total	\$ 1,712,200	\$ 1,712,200			

#### NOTE 6 - NOTES RECEIVABLE

In April 2009, the Authority's Board of Commissioners approved an inter-program loan in the amount of \$1,575,000 to the City of Chowchilla (the "City") to accelerate the delivery of the City's Measure T Improvement Projects. The loan is due in ten annual principal payments of \$157,500 beginning June 30, 2010, plus interest at a variable rate based on the LAIF rates. The total outstanding notes receivable balance as of June 30, 2017 was \$315,000.

#### **NOTE 7 – LONG-TERM LIABILITIES**

Long-term liabilities activity for the year ended June 30, 2017 consisted of the following:

	<u>J</u>	Balance uly 1, 2016	Additions		Reductions	Jι	Balance une 30, 2017	Due within One Year
Sales Tax Revenue Bonds: Series 2009 Series 2010	\$	4,325,000 11,460,000	\$	-	\$ (380,000) (1,085,000)	\$	3,945,000 10,375,000	\$ 410,000 1,120,000
Series 2010-premiums, net of amortization Total	\$	460,785 16,245,785	\$	<u>-</u>	\$ (51,198) (1,516,198)	\$	409,587 14,729,587	\$ 1,530,000

Payments on the sales tax revenue bonds are made by the Capital Projects Fund.

#### **SERIES 2009**

The series 2009 bonds were issued on October 28, 2009, with a maturity date of September 1, 2024, and an interest rate of 7.44%.

Annual debt service requirements to maturity of the series 2009 bonds are as follows:

Fiscal Years			
Ending June 30	Principal	Interest	 Total
2018	\$ 410,000	\$ 286,068	\$ 696,068
2019	440,000	255,006	695,006
2020	475,000	221,526	696,526
2021	510,000	185,628	695,628
2022	550,000	146,940	696,940
Thereafter	 1,560,000	 178,374	 1,738,374
Total	\$ 3,945,000	\$ 1,273,542	\$ 5,218,542

#### **SERIES 2010**

The series 2010 bonds were issued on June 29, 2010, with a maturity date of March 1, 2025, and interest rate between 2.00-4.00%.

Annual debt service requirements to maturity of the series 2010 bonds are as follows:

Fiscal Years Ending June 30	Principal	 Interest	Total
2018	\$ 1,120,000	\$ 458,000	\$ 1,578,000
2019	1,165,000	413,200	1,578,200
2020	1,215,000	366,600	1,581,600
2021	1,260,000	318,000	1,578,000
2022	1,315,000	267,600	1,582,600
Thereafter	4,300,000	437,000	4,737,000
Total	\$ 10,375,000	\$ 2,260,400	\$ 12,635,400

#### **NOTE 8 – RISK MANAGEMENT**

The Authority is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets, injuries to employees, and natural disasters. The Authority manages and finances these risks by purchasing commercial insurance for which a \$1,000 deductible applies. There have been no significant reductions in insurance coverage from the previous year, nor have settled claims exceeded the Authority's commercial insurance coverage in any of the past three years.

#### **NOTE 9 – COMMITMENTS AND CONTINGENCIES**

The Authority has entered into various cooperative agreements with governmental entities amounting to a total commitment of approximately \$44,878,713. The Authority has made cumulative expenditures of \$36,328,388 on these commitments through June 30, 2017; therefore, the Authority's outstanding commitments at June 30, 2017, total \$8,550,325.

As of June 30, 2017, the Authority had the following commitments with respect to the unfinished capital projects:

Project	Amount	Completion Date
SR 41 Passing Lanes	\$ 992,326	12/31/18
SR 99/Ave 12 Interchange	5,096,963	12/31/17
SR 99 - Ave 12 to Ave 17 Widening (E&P, PS&E, R/W)	1,239,911	06/30/18
Oakhurst Mid Town Connector (Through R/W)	1,200,010	12/31/18
SR 233 Interchange Operational Improvements (Through E&P)	21,115	12/31/17
	\$ 8,550,325	

REQUIRED SUPPLEMENTARY INFORMATION

# MADERA COUNTY TRANSPORTATION AUTHORITY BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2017

	 Budgeted Original	l Amo	unts Final	Actual	Fina P	ance with al Budget ositive egative)
REVENUES						
Sales and use taxes Interest revenue	\$ 92,000	\$	92,000	\$ 95,728 780	\$	3,728 780
Total revenues	 92,000		92,000	 96,508		4,508
EXPENDITURES Administration and planning	 92,000		92,000	 96,508		(4,508)
Total expenditures	 92,000		92,000	96,508		(4,508)
Net change in fund balances	-		-	-		-
Fund balances - beginning	 15,447		15,447	 15,447		
Fund balances - ending	\$ 15,447	\$	15,447	\$ 15,447	\$	

#### MADERA COUNTY TRANSPORTATION AUTHORITY NOTE TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2017

#### Note 1 – Budgets and Budgetary Data

The Authority adopts a legal annual operating budget for its general fund. All budget transfers and expenditures are approved by the Board or by the Authority Administrator prior to disbursement. The legal level of budgetary control is at the account balance level. The final budget revenue and expenditure amounts represent the original budget modified by any amendments and adjustments that have occurred during the year. Unencumbered appropriations lapse at year-end.

A budgetary comparison schedule for the general fund is presented on page 34. Its purpose is to demonstrate compliance with the approved budget for fiscal year 2016-2017. Actual expenditures appearing on the schedule are presented using the accrual method of accounting.

The general fund incurred \$4,508 of expenditures in excess of appropriations for the year ended June 30, 2017. The excess expenditures were covered by additional current year revenues in the fund.

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OTHER SUPPLEMENTARY INFORMATION

## MADERA COUNTY TRANSPORTATION AUTHORITY SCHEDULE OF MEASURE T SALES TAX RECEIPTS JUNE 30, 2017

 	Changes from Previous Year
\$ 7,707,106	
7,311,825	-5.13%
6,118,354	-16.32%
6,939,324	13.42%
7,775,292	12.05%
7,960,277	2.38%
8,439,910	6.03%
9,017,126	6.84%
9,327,292	3.44%
9,521,593	2.08%
	7,311,825 6,118,354 6,939,324 7,775,292 7,960,277 8,439,910 9,017,126 9,327,292

<sup>\*</sup> Net of State Board of Equalization fees

OTHER REPORT





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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Commissioners
Madera County Transportation Authority
Madera, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Madera County Transportation Authority (the "Authority") as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated December 28, 2017.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the

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tel 559.299.9540 fax 559.299.2344 determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

Pruce Page & Company

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Madera County Transportation Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clovis, California December 28, 2017

## MADERA COUNTY TRANSPORTATION AUTHORITY SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2017

#### **SECTION I – SUMMARY OF AUDITOR'S RESULTS**

#### **FINANCIAL STATEMENTS**

Type of auditor's report issued:	Unmodified	
Internal control over financial reporting: Material weaknesses identified?	Yes	XNo
Significant deficiencies identified that are not considered to be material weaknesses?	Yes	XNone Reported
Noncompliance material to financial statements noted?	Yes	XNo

#### SECTION II – FINANCIAL STATEMENT FINDINGS

No findings reported.

## MADERA COUNTY TRANSPORTATION AUTHORITY SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2017

#### **FINANCIAL STATEMENT FINDINGS**

No findings reported.